

Executive

November 24 2009
7.00 pm
Town Hall, Peckham Road, London SE5 8UB

Membership

Councillor Nick Stanton
Councillor Kim Humphreys
Councillor Paul Kyriacou
Councillor Linda Manchester
Councillor Tim McNally
Councillor Adele Morris
Councillor David Noakes
Councillor Paul Noblet
Councillor Lisa Rajan
Councillor Lewis Robinson

Portfolio

Leader of the Council
Deputy Leader and Housing
Environment
Community Safety
Resources
Citizenship, Equalities and Communities
Health and Adult Care
Regeneration
Children's Services
Culture, Leisure and Sport

INFORMATION FOR MEMBERS OF THE PUBLIC

Access to information

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Contact

Everton Roberts / Paula Thornton on 020 7525 7221 or 020 7525 4395 or email:
everton.roberts@southwark.gov.uk; paula.thornton@southwark.gov.uk
Webpage: <http://www.southwark.gov.uk>

Members of the committee are summoned to attend this meeting

Councillor Nick Stanton
Leader of the Council
Date: November 16 2009



Executive

Tuesday November 24 2009
7.00 pm

Order of Business

Item No.	Title	Page No.
	PART A - OPEN BUSINESS	
	MOBILE PHONES	
	Mobile phones should be turned off or put on silent during the course of the meeting.	
1.	APOLOGIES	
	To receive any apologies for absence.	
2.	NOTIFICATION OF ANY ITEMS OF BUSINESS WHICH THE CHAIR DEEMS URGENT	
	In special circumstances, an item of business may be added to an agenda within five clear working days of the meeting.	
3.	DISCLOSURE OF INTERESTS AND DISPENSATIONS	
	Members to declare any personal interests and dispensation in respect of any item of business to be considered at this meeting.	
4.	PUBLIC QUESTION TIME (15 MINUTES)	
	To receive questions from members of the public which have been submitted in advance of the meeting in accordance with the executive procedure rules.	
5.	MINUTES	1 - 12
	To approve as correct records the Minutes of the open section of the meetings held on October 14 and October 20 2009.	

Item No.	Title	Page No.
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| 6. | DEPUTATION REQUEST - ASTBURY ROAD AREA RESIDENTS ASSOCIATION | 13 - 14 |
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To consider a deputation request from the Astbury Road Area Residents Association in respect of incidents of anti social behaviour in the Astbury Road area.

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| 7. | REVIEW OF PRIMARY SCHOOL PLACES | 15 - 25 |
|-----------|--|---------|

To note the projected pressure for reception places in the borough and the proposed action to be taken to address these pressures.

OTHER REPORTS

The following items are also scheduled to be considered at this meeting:

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| 8. | PRIMARY SCHOOL PLACES IN EAST DULWICH - SCRUTINY REPORT | |
| 9. | SOUTHWARK SCHOOLS FOR THE FUTURE: FINANCE UPDATE, RISK MANAGEMENT AND RELATED DECISIONS | |
| 10. | ELEPHANT AND CASTLE - HEADS OF TERMS | |

ANY OTHER OPEN ITEMS AS NOTIFIED AT THE START OF THE MEETING AND ACCEPTED BY THE CHAIR AS URGENT.

EXCLUSION OF PRESS AND PUBLIC

The following items are included on the closed section of the agenda. The Proper Officer has decided that the papers should not be circulated to the press and public since they reveal confidential or exempt information as specified in paragraphs 1 – 7, Access to Information Procedure Rules of the Constitution. The specific paragraph is indicated in the case of exempt information.

The following motion should be moved, seconded and approved if the executive wishes to exclude the press and public to deal with reports revealing exempt information:

“That the public be excluded from the meeting for the following items of business on the grounds that they involve the likely disclosure of exempt information as defined in paragraphs 1 – 7, Access to Information Procedure Rules of the Constitution.”

Item No.

Title

Page No.

PART B - CLOSED BUSINESS

11. MINUTES

To approve as correct records, the Minutes of the closed section of the meetings held on October 14 and October 20 2009.

**12. SOUTHWARK SCHOOLS FOR THE FUTURE: FINANCE UPDATE,
RISK MANAGEMENT AND RELATED DECISIONS**

13. ELEPHANT AND CASTLE - HEADS OF TERMS

**ANY OTHER CLOSED ITEMS AS NOTIFIED AT THE START OF THE
MEETING AND ACCEPTED BY THE CHAIR AS URGENT.**

Date: November 16 2009



EXECUTIVE

MINUTES of the Executive held on Wednesday October 14 2009 at 7.00 pm at Town Hall, Peckham Road, London SE5 8UB

PRESENT: Councillor Nick Stanton (Chair)
Councillor Kim Humphreys
Councillor Paul Kyriacou
Councillor Tim McNally
Councillor Adele Morris
Councillor David Noakes
Councillor Paul Noblet
Councillor Lewis Robinson

1. APOLOGIES

Apologies for absence were received from Councillors Linda Manchester and Lisa Rajan.

2. NOTIFICATION OF ANY ITEMS OF BUSINESS WHICH THE CHAIR DEEMS URGENT

There were no late items.

3. DISCLOSURE OF INTERESTS AND DISPENSATIONS

There were no disclosures of interests or dispensations.

4. CORE STRATEGY PUBLICATION/SUBMISSION VERSION - HOUSING ISSUES

An addendum report was circulated at the meeting. The strategic director of regeneration and neighbourhood's representative advised that an amendment was required to page 10 of the addendum report 'Policy 7 – Family Homes' to include Elephant and Castle in the list of areas where at least 10% of units must have 3, 4 or 5 bedrooms.

RESOLVED:

1. That the housing section of the core strategy publication/submission version (appendix A) taking into account the comments and the proposed changes contained in the addendum report be agreed and referred to council assembly for agreement for consultation.
2. That the proposed 'housing saved policies' for the Southwark Plan as set out in appendix B of the report be agreed and referred to council assembly for final agreement.

5. SOUTHWARK HOUSING STRATEGY 2009 - 2016**RESOLVED:**

1. That the new Southwark Housing Strategy (appendix A of the report) be agreed, subject to it conforming to the Core Strategy, i.e. the replacement of the housing targets relating to the increase of the supply of family sized homes (contained on page 94 of the agenda) and the housing targets relating to the increase in the supply of good quality housing (contained on page 120 of the agenda) with those contained in the Core Strategy. The new targets are contained in the addendum report relating to the Core Strategy, item 4 of the agenda.
2. That the development of an interactive housing supply and demand model be noted.
3. That the partnership arrangements set up between the borough and the Home and Communities Agency as set out in paragraph 21 of the report and in the Memorandum of Understanding, appendix B of the report be noted.

6. PREFERRED OPTIONS FOR ELMINGTON ESTATE

The strategic director of regeneration and neighbourhoods advised the meeting that the net loss referred to in paragraph 50 of the report had been recalculated and the net loss of affordable units was now believed to be 27.

RESOLVED:

1. That in principle, a mixed option of redevelopment and refurbishment to continue the regeneration of the Elmington Estate be pursued for the blocks identified in table 1 of the report.
2. That sites F, H and J be retained as part of the Housing Investment Programme.

3. That the principle of redevelopment for sites C, D, E and G be agreed and officers prepare a detailed implementation programme.
4. That officers carry out detailed consultation with residents on the implications of the mixed option, including likely timescale, rehousing proposals, impact of refurbishment and issues for leaseholders.

7. DISPOSAL OF LAND AT COOPERS ROAD SE1 (PHASE 4)

RESOLVED:

1. That the land at the Coopers Road Estate, SE1, as shown and highlighted on the plan attached as appendix 1 of the report ("the Site") be sold on a 125 year building lease upon terms outlined within the closed report.
2. That the head of property be authorised to agree any variations to these terms that may be necessary to achieve the regeneration in the light of further negotiations and securing full planning consent.
3. That the freehold interest in the site be transferred on satisfactory and practical completion of the proposed development of fifty residential units on the site and upon production of a Certificate of Practical Completion.
4. That the net receipts from the disposals be recycled into the Housing Improvement Programme.

8. VARY TERMS OF DISPOSAL - SILWOOD PHASE 4B, ROTHERHITHE SE16

RESOLVED:

1. That authorisation be given for the varying of the terms of the disposal of the site known as Silwood Phase 4B to Higgins Homes plc and Notting Hill Housing Trust on the following main terms and conditions:
 - a) Interest – Freehold
 - b) That the disposal is subject to obtaining planning consent for the proposed scheme.
 - c) Fees - The purchaser is to pay the council's reasonable legal and surveying fees.
2. That the net receipts from the disposal be recycled into the Housing Improvement Programme.

9. GATEWAY 2 - CONTRACT AWARD APPROVAL - INTERNAL AUDIT AND RELATED SERVICES

RESOLVED:

1. That approval be given for the award of the council's internal audit and related services contract to the successful bidder detailed in the closed report for a period of five years.
2. That authority to extend the term of the internal audit and related services contract for up to a maximum of two single years (1+1) subject to appropriate reviews be delegated to the finance director.

EXCLUSION OF PRESS AND PUBLIC

It was moved, seconded and

RESOLVED:

That the public be excluded from the meeting for the following items of business on the grounds that they involve the likely disclosure of exempt information as defined in category 3 of paragraph 10.4 of the Access to Information Procedure Rules of the Southwark Constitution.

The following is a summary of the decisions taken in the closed section of the meeting.

10. DISPOSAL OF LAND AT COOPERS ROAD, SE1 (PHASE 4)

The executive considered the closed information relating to this item. See item 7 above for the decision.

11. VARY TERMS OF DISPOSAL - SILWOOD PHASE 4B, ROTHERHITHE SE16

The executive considered the closed information relating to this item. See item 8 above for the decision.

12. GATEWAY 2 - CONTRACT AWARD APPROVAL - INTERNAL AUDIT AND RELATED SERVICES

The executive considered the closed information relating to this item. See item 9 above for the decision.

The meeting ended at 8.15pm

CHAIR:

DATED:

DEADLINE FOR NOTIFICATION OF CALL-IN UNDER SECTION 21 OF THE OVERVIEW AND SCRUTINY PROCEDURE RULES IS MIDNIGHT, THURSDAY OCTOBER 22 2009.

WITH THE EXCEPTION OF ITEM 4 WHICH FORMS PART OF THE POLICY FRAMEWORK AND THEREFORE NOT SUBJECT TO CALL-IN, THE ABOVE DECISIONS WILL NOT BE IMPLEMENTABLE UNTIL AFTER THAT DATE. SHOULD A DECISION OF THE EXECUTIVE BE CALLED-IN FOR SCRUTINY, THEN THE RELEVANT DECISION WILL BE HELD IN ABEYANCE PENDING THE OUTCOME OF SCRUTINY CONSIDERATION.



EXECUTIVE

MINUTES of the Executive held on Tuesday October 20 2009 at 7.00 pm at the Town Hall, Peckham Road, London SE5 8UB

PRESENT: Councillor Nick Stanton (Chair)
Councillor Kim Humphreys
Councillor Paul Kyriacou
Councillor Adele Morris
Councillor David Noakes
Councillor Lewis Robinson

1. APOLOGIES

Apologies for absence were received from Councillors Linda Manchester, Tim McNally, Paul Noblet and Lisa Rajan.

Additionally, apologies for lateness were received from Councillor Lewis Robinson.

2. NOTIFICATION OF ANY ITEMS OF BUSINESS WHICH THE CHAIR DEEMS URGENT

The following supplemental information was identified and circulated:

- Item 10, Core Strategy Publication/Submission version – addendum report from the council's strategic director of regeneration and neighbourhoods
- Item 15, Disposal of former offices, Peckham Road, SE5 – Supplemental advice from the council's strategic director for communities, law & governance (closed)

3. DISCLOSURE OF INTERESTS AND DISPENSATIONS

The following declarations were made:

- Councillor David Noakes declared a personal but non prejudicial interest in relation to item 6, Southwark Compact as a member of the Southwark Alliance
- Councillor Nick Stanton declared a personal but non prejudicial interest in relation to item 6, Southwark Compact as the chair of the Southwark Alliance and as a member of the Potters Field Management Trust

4. PUBLIC QUESTION TIME (15 MINUTES)

There were no public questions

5. MINUTES

RESOLVED:

That the open minutes of the meeting held on September 29 2009 be agreed as a correct record and signed by the chair.

6. SOUTHWARK COMPACT

Chris Sanford, Chief Executive, Community Action Southwark addressed executive and confirmed his support for the Southwark Compact.

RESOLVED:

1. That the revised Southwark Compact attached as appendix 1 to the report be endorsed and a commitment be made to fulfilling the council's undertakings.
2. That the principles of the Compact must be embedded across the council departments.
3. That officers from different departments be requested to work together to ensure a consistent approach to partnership and funding for the voluntary sector in line with the Compact.

7. POLICY AND RESOURCES STRATEGY 2010-11 TO 2012-13 - SCENE SETTING

RESOLVED:

1. That the context of the business and budget planning round be noted.
2. That the finance director be instructed to report back to the executive at its meeting on December 15 2009 on the Local Government Settlement 2010/11.
3. That the continued uncertainty of local government financing arrangements for 2011/12 and beyond be noted not least with regard to the economic climate looking forward.
4. That the initial changes to the refreshed medium term resources strategy (MTRS) be agreed.

8. ACCESS TO SPORTS FACILITIES IN PECKHAM RYE PARK - REPORT FROM SCRUTINY SUB-COMMITTEE A

Councillor John Friary, chair of scrutiny sub-committee A was in attendance for this item.

RESOLVED:

That the comments of the strategic director of environment and housing in response to the recommendations of the scrutiny sub-committee A on Access to Sports Facilities in Peckham Rye (set out in section 7 of the scrutiny report attached as appendix A) and the overview and scrutiny report were considered and noted.

9. TIME FOR CHANGE BURGESS PARK - REPORT FROM SCRUTINY SUB-COMMITTEE A

Councillor John Friary, chair of scrutiny sub-committee A presented this scrutiny report to executive.

RESOLVED:

That the comments of the strategic director of environment and housing in response to the recommendations of the scrutiny sub-committee A on Time for Change Burgess Park (set out in section 7 of the scrutiny report) were considered and noted.

10. CORE STRATEGY PUBLICATION/SUBMISSION VERSION

RESOLVED:

1. That the core strategy publication/submission version (appendix A of the report) be agreed and recommended to council assembly for agreement for consultation.
2. The changes suggested (as set out in table 1 of the report) were considered and necessary changes to the core strategy publication/submission version agreed.
3. That it be noted that the report is accompanied by a sustainability appraisal, equalities impact assessment, consultation plan, consultation report setting out details of consultation carried out to date and appropriate assessment (appendices B to E and G).
4. That 'save' the Southwark plan policies as set out in Appendix F of the report be agreed and recommended to council assembly for approval.
5. That the changes set out in the addendum core strategy report (excluding housing) be approved with the exception of:
 - Comment by Government Office for London on Delivery and Implementation Policy 11 on encouraging individuals to grow their own food. It was agreed that this should remain within the Core Strategy.

NOTE: In accordance with the budget and policy framework recommendations 1 and 4 will be referred to council assembly as recommendations.

11. DISPOSAL OF FORMER OFFICES, PECKHAM ROAD SE5

RESOLVED:

1. That West House, Central House, East House and South House, Peckham Road, London SE5, as shown on the plan at Appendix 1 of the report, be sold to the party identified and on terms set out on the closed agenda.
2. That 29 Peckham Road, London SE5, as shown on the plan at Appendix 2, be sold to the party identified and on terms set out on the closed agenda.
3. That it be noted that the proposed buyers will **not** require any additional land currently forming part of Lucas Gardens as a condition of purchase.

4. That all necessary arrangements being made to vacate and clear the properties in order to facilitate the sale at a date to be agreed by the head of property.
5. That arrangements to lease or licence parts of the properties back to the council be put in place if needed subject to the approval of the head of property.

12. AYLESBURY REGENERATION - PHASE 1

RESOLVED:

1. That the joint procurement of development and housing association partners with the Homes and Communities Agency using their developer panel be approved in principle and that the approval of the gateway 1 report (procurement strategy) be delegated to the strategic director of regeneration and neighbourhoods.
2. That the phased commencement of the re-housing of phase 1 residents be approved.
3. That officers continue to explore all possible external funding sources to assist with the delivery of the project.
4. That strategic dialogue continue with the Homes and Communities Agency to ensure commitment to the future availability of Social Housing Grant (SHG) funding and associated risks.

13. AYLESBURY REGENERATION - PHASES 2 & 3

RESOLVED:

1. That the success of the first stage of the bidding process be noted.
2. That the preparation of an Interim Outline Business Case (OBC) for a Private Finance Initiative (PFI) scheme for phases 2 and 3 of the Aylesbury Regeneration programme be approved.
3. That officers report back following the interim outline business case and advise further on the detailed options appraisal and preferred approach for delivery.

EXCLUSION OF PRESS AND PUBLIC

It was moved, seconded and

RESOLVED:

That the public be excluded from the meeting for the following items of business on the grounds that they involve the likely disclosure of exempt information as defined in category 3 of paragraph 10.4 of the Access to Information Procedure Rules of the Southwark Constitution.

The following is a summary of the decisions taken in the closed section of the meeting.

14. MINUTES

The closed minutes of the meeting held on September 29 2009 were approved as a correct record and signed by the chair.

15. DISPOSAL OF FORMER OFFICES, PECKHAM ROAD, LONDON SE5

The closed information in respect of this item was considered. See item 11 above for the decision.

16. AYLESBURY REGENERATION - PHASE 1

The closed information in respect of this item was considered. See item 12 above for the decision.

17. AYLESBURY REGENERATION - PHASES 2 & 3

The closed information in respect of this item was considered. See item 13 above for the decision.

CHAIR:

DATED:

DEADLINE FOR NOTIFICATION OF CALL-IN UNDER SECTION 18 OF THE OVERVIEW AND SCRUTINY PROCEDURE RULES IS MIDNIGHT, WEDNESDAY OCTOBER 28 2009.

THE ABOVE DECISIONS WILL NOT BE IMPLEMENTABLE UNTIL AFTER THAT DATE. SHOULD A DECISION OF THE EXECUTIVE BE CALLED-IN FOR SCRUTINY, THEN THE RELEVANT DECISION WILL BE HELD IN ABEYANCE PENDING THE OUTCOME OF SCRUTINY CONSIDERATION.

Item No.	Classification: Open	Date: November 24 2009	Meeting Name: Executive
Report title:		Deputation request – Astbury Road Area Residents Association	
Ward(s) or groups affected:			
From:		Strategic Director of Communities, Law & Governance	

RECOMMENDATION

1. That executive consider whether or not to hear a deputation from the Astbury Road Area Residents Association in respect of incidents of anti social behaviour linked to some of the occupiers of a semi independent accommodation property for looked after young people situated on Astbury Road, SE15.

BACKGROUND INFORMATION

2. When considering whether to hear the deputation request, executive can decide to
 - Receive the deputation at this meeting or a future meeting; *or*
 - That the deputation not be received; *or*
 - Refer the deputation to the most appropriate committee/sub-committee.
4. A deputation shall consist of no more than six people, including its spokesperson. Only one member of the deputation shall be allowed to address the meeting for no longer than 5 minutes. After this time members may ask questions of the deputation for up to 5 minutes. At the conclusion of the questions, the deputation will be shown to the public gallery where they may listen to the remainder of the open section of the meeting.
5. Any relevant resource or community impact issues will be contained in the comments of the strategic director.

KEY ISSUES FOR CONSIDERATION

6. A deputation request has been received from the Astbury Road Area Residents Association in respect of incidents of anti social behaviour linked to some of the occupiers of a semi independent accommodation property for looked after young people situated on Astbury Road.
7. The deputation is requesting that the council take up their concerns with the company that manages the accommodation service.

SUPPLEMENTARY ADVICE FROM OTHER OFFICERS**Comments from the strategic director of children's services**

Comments to follow.

Background Papers	Held At	Contact
Correspondence from the Astbury Road Area Residents Association	160 Tooley Street London SE1	Everton Roberts 020 7525 7221 / Paula Thornton 020 7525 4395

AUDIT TRAIL

Lead Officer	Ian Millichap, Constitutional Team Manager	
Report Author	Everton Roberts, Constitutional Officer	
Version	Final	
Dated	November 16 2009	
Key Decision?	No	
CONSULTATION WITH OTHER OFFICERS / DIRECTORATES / EXECUTIVE MEMBER		
Officer Title	Comments Sought	Comments included
Strategic Director of Communities, Law & Governance	No	No
Finance Director	No	No
Strategic Director of Children's Services	Yes	To follow
Executive Member	No	No
Date final report sent to Constitutional/Community Council/Scrutiny Team	November 16 2009	

Item No.	Classification: Open	Date: November 24 2009	Meeting Name: Executive
Report title:		Review of Primary School Places	
Ward(s) or groups affected:		Whole borough	
From:		Strategic Director of Children's Services	

RECOMMENDATIONS

- 1 That the Executive notes that the projected pressure for Reception places in the south of the borough will be met by the addition of a combination of temporary and permanent reception places.
- 2 That the Executive notes that the position in the centre and the north of the borough will be kept under review by the Strategic Director of Children's Services with the addition of temporary and permanent reception places to be agreed with schools in the area based on the outcome of the 2010 admissions round.
- 3 That initial consultation on the permanent enlargement of Lyndhurst primary school from 1.5 to 2 form entry from September 2010 is agreed and notes that Executive as decision maker will receive a further report on this proposal.
- 4 That the Executive thanks Crampton, Goodrich and Lyndhurst primary schools for opening additional reception classes in 2009/10 and offers their thanks to the other primary schools who have offered to open additional reception classes in 2010/11.
- 5 That the Executive welcomes the offer of St Anthony's RC primary school governing body to increase their admission number to 60 in September 2010 and receives a report back on the options appraisal.

BACKGROUND INFORMATION

- 6 Executive agreed to the incorporation of the Primary Capital Programme (PCP) into the Council's 10 year capital programme on 17 March 2009. The Executive Member for Children's Services had previously agreed the Council's Primary Strategy for Change, which identified the proposed PCP to the DCSF.
- 7 There have been subsequent reports on the Primary Capital Programme. On 29 July 2009 the Executive agreed to the incorporation of the Surrey Square dining pavilion project into the programme.
- 8 On 29 September 2009 Executive agreed to initial consultation on the proposal to increase Cherry Garden Primary School in size from 45 to 66 places and to relocate the school to part of the existing Gloucester primary school site. The Executive also noted that the consequential refurbishment of Gloucester primary school should be brought forward into the PCP and agreed that in the light of the pressure for additional places in the south of the borough that any released resources are reallocated to provide additional primary places.

- 9 A report reviewing primary places in East Dulwich was presented to Overview and Scrutiny Committee on 12 October 2009. The recommendations from the Committee are included in a report elsewhere on the agenda.
- 10 This report now provides details on the pupil place planning position for the whole borough and proposes how the projected pressure for places may be met.

KEY ISSUES FOR CONSIDERATION

Projections

- 11 Primary school projections are provided by the Greater London Authority (GLA) on an agency basis using school rolls supplied by the participating authorities. These forecasts are used by the Council to determine the need for places in each planning area.
- 12 The GLA projections combine a number of factors to produce a forecast of demand for school places including:
 - school rolls;
 - births and deaths;
 - the migration of London's population; and ,
 - additional population as a result of changes to housing.
- 13 To forecast the numbers coming into the system, the reception projections are based on the GLA population projections for 4 year olds, which start from the birth data provided by the Office of National Statistics (ONS).
- 14 There are two key factors influencing the numbers of 4 year olds forecast to attend Southwark schools this year. The first is an increase in the projected number of 4 year olds in the borough. This is as a result of a number of factors, including
 - an underlying increase in the birth rate; and,
 - the dramatically reduced migration of parents out of London.
- 15 Statistics show that many Londoners who would normally have moved to the adjacent regions are opting to remain living in the borough, partly because of the sluggish property market. The gross inflow to London has been the highest since 1984; the net loss from London is the lowest since 1999. As a consequence the GLA population projections for the 4 year old population in the borough have increased dramatically, with a knock on effect on the school roll projections.
- 16 In addition the number of these increased 4 year olds who are projected to take a place at Southwark's schools is increasing. This is because of a number of factors including:
 - that Southwark's primary schools are improving;
 - schools in neighbouring authorities are filling; and,
 - the economic downturn is encouraging parents to choose state education over private.
- 17 The initial 2009 projections were revised by the GLA in the light of the additional demand for reception places which had materialised in 2009. The revised projections have been used this year as they more closely reflect the current increased pressure for reception places in the borough.

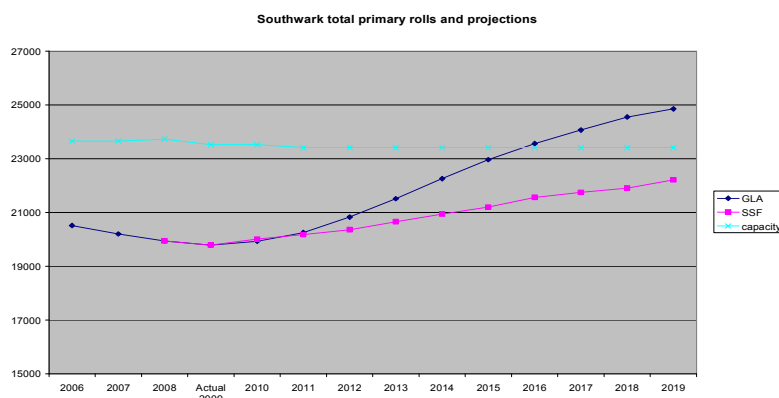
- 18 However, because the current projections are influenced by factors like the recession, which are not permanent variables, it would therefore be wise to take a cautious but flexible response to meeting the projected pressure for places.
- 19 As a check on the GLA model, a second set of projections is available. These projections underpinned the Southwark Schools for the Future programme. ('SSF primary projections') and were used to support decisions within the primary capital programme. The SSF projections are again included in this analysis as a comparison with the GLA projections.
- 20 Both sets of projections are initially based on the previous years' rolls. Both project down to the 8 primary planning areas (same as the community council areas), but not at individual school level.

Validating the projections

- 21 There are a number of ways to cross check the projections. These include considering the pattern of parental preferences for places. The number of first preference applications for reception places at Southwark schools has increased by 7% between 2007 and 2009. However, across the borough the position is that there are sufficient reception places to meet the number of first preferences. Although there is underlying surplus capacity of some 16%, the pressure is first met at reception class level.
- 22 However, the picture varies in different parts of the borough. In the north of the borough the numbers of first preferences has remained fairly constant; in the centre of the borough numbers have fluctuated, with an overall increase of 3% from 2007 to 2009; in the south of the borough there has been a considerable increase of nearly 16% from 2007 to 2009, to the extent that there are now more first preferences than there are reception places at schools in this area. This supports the picture in the current projections.
- 23 In addition there has been an increase in children in early years settings over this same period, which would support the underlying growth in the projections.
- 24 The accuracy of the GLA projections is checked every year. The overall borough projections have been generally accurate; but, as would be expected, the individual planning area projections are less so.
- 25 Historically, GLA projections have been considered sufficiently accurate for planning purposes in the past. Because there are so many variables, a number of different projections are produced before a forecast can be made.
- 26 The projection model was contained in the submission to the DCSF as the basis of the Primary Capital Programme, originally approved by Council in May 2008 and finally agreed with the DCSF in May of this year. In that paper, the GLA combined projections forecast that capacity would be reached in 2014 although other projections showed that capacity might be sufficient to 2018. However at that stage there was thought to have been sufficient capacity in the short term.

Projected whole school pressure: total rolls

27 It should be noted that overall there is not forecast to be a shortfall of places when considering the projected total rolls until September 2015 (Table 1). This is because there are currently surplus places in the older age groups at primary schools. It would therefore be possible in the short term to ask schools with surplus places in older age groups to open additional reception classes; however, the longer term impact on these schools of such a change would need to be kept under close review.



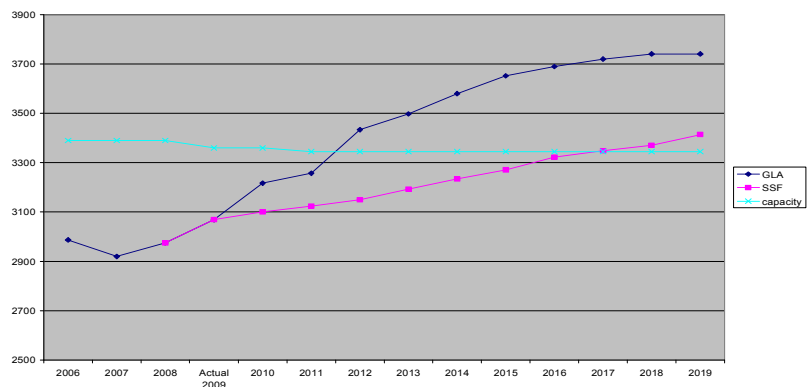
January	2009	2010	2011	2012	2013	2014	2015	2016	2017	2018	2019
Additional Total FE school places- GLA projection	0	0	0	0	0	0	0	1	3	5.5	7
Additional Total FE school places- SSF projection	0	0	0	0	0	0	0	0	0	0	0

Projected Reception pressure

28 An increased and unexpected pressure on reception class places has been felt in 2009 right across London and elsewhere in England. Significant numbers of places are being added in existing schools as a result. Lambeth and Lewisham have each added 5 forms of entry and other authorities such as Kingston and Enfield filled all available places and are adding more. As a result of this pressure the Department for Children, Schools and Families (DCSF) invited bids for £200m of new capital funds to provide additional places in areas of need.

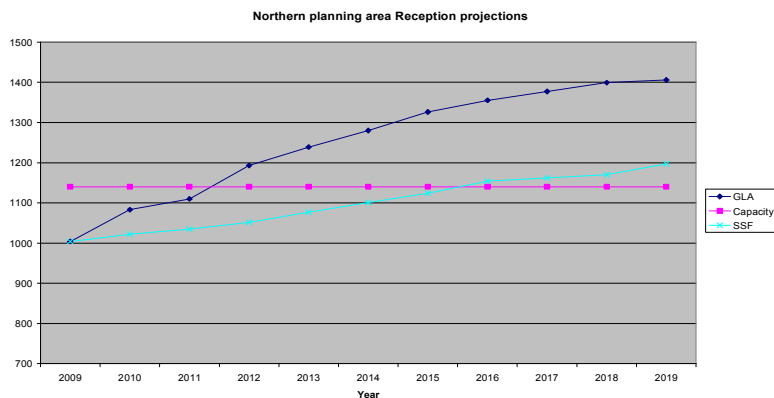
29 In Southwark the 2009 primary admissions round was characterised by an unprecedented degree of concern about reception class places from residents in the East Dulwich area in the south of the borough. This problem had not been predicted by the projections available at the time. After the first round of applications a very small number of concerns emerged and these were mostly addressed in the final round of allocation. However, a very large number of late applications were received for this area and gave rise to the need to add places at short notice. The Council therefore responded to this pressure by adding half a class at Lyndhurst and a class at Goodrich and Crampton Primary Schools to meet the additional demand.

30 The projections for Reception places in the borough as a whole (Table 2) show that there is a predicted pressure for places from September 2011.



January	2009	2010	2011	2012	2013	2014	2015	2016	2017	2018	2019
Additional reception FE – GLA	0	0	0	3	5	8	10	11.5	12.5	13	13
Additional reception FE SSF	0	0	0	0	0	0	0	0	1	1	2.5

In the north of the borough (Table 3) pressure for Reception places is predicted from September 2011.



January	2009	2010	2011	2012	2013	2014	2015	2016	2017	2018	2019
Additional Reception FE – GLA projection	0	0	0	2	3.5	4.5	6.5	7.5	8	9	9
Additional Reception FE - SSF projection	0	0	0	0	0	0	0	0.5	1	1	2

Council strategy

- 31 As discussed above there are many variables that influence the projections, including the economic slowdown that should end before the 10 year projection time frame. While it is difficult to predict when this is likely to occur it is proposed that in the interim the Council opens a combination of temporary and permanent reception classes to meet the needs of the next few years and that the position is kept under close review.
- 32 Southwark is therefore proposing an incremental approach based on both temporary additional reception classes for one year and some permanent increases. It is proposed to look to enlarge schools with half forms of entry where it is appropriate, in line with the planning principles that were agreed in the Primary Strategy for Change. Agreed by Head Teachers, these include the gradual elimination of half forms of entry where possible, and the recognition that the 2 form entry model was the ideal template, being of sufficient size to drive a budget which provides for a wide curriculum yet retaining the look and feel of a small school. Although there is excellent practice in all sizes of school, the Council would not actively propose larger schools at this time if there was an alternative.

Action already taken to meet the need for additional reception places

- 33 The current projections for the south of the borough (Table 5 above) show a demand for between three and four forms of entry in the wider area south of Peckham Road. This demand peaks in 2015 before declining to about one form above the current capacity. This would suggest that additional places are required locally in the south of the borough but mostly to accommodate a population bulge, with only a small permanent increase in numbers. This approach is recommended now, for the reasons set out below.

Benefits of making increases to existing schools

- 34 The benefits of managing this growth through introducing so-called 'bulge years' into schools are:
- The Council can be more flexible in the way in which it responds from year to year to parental demand ;
 - Popular schools can be expanded;
 - Surplus capacity can be reduced from the system providing good value for money for residents;
 - Once the population bulge passes through and the numbers of reception aged children stabilises, there is a reduced risk that schools might have to be closed or suffer budget difficulties; and,
 - Schools benefit from increased budgets and are helped to carry out improvements with investment in the fabric and buildings.

- 35 There is also the risk that temporary accommodation might remain on the sites for many years, taking up playspace and becoming a potential drain on resources. The use of temporary classrooms would be avoided wherever possible in preference to permanent improvements which revert to normal uses after the peak is past.
- 36 As a result of the pressure for places in 2009 Southwark has opened three additional reception classes – two temporary classes for one year at Crampton and Goodrich primary schools and a half form of additional reception places at Lyndhurst primary. The latter is on a temporary basis but it is proposed that initial consultation is undertaken on a permanent enlargement of the school to a full two forms of entry, which would be consistent with the PCP planning principles and would provide a permanent additional half form of entry in the south of the borough.
- 37 Because the trend looks set to continue for a few years with pressure initially in the south of the borough followed in a few years by possible pressure in the north, schools in the south of the borough are being consulted on opening additional temporary classes in the next few years.
- 38 The new places for 2010 will be decided in the light of the numbers of admission application preferences received by the deadline of the end of January 2010.
- 39 In the meantime the governing body of St Anthony' RC Primary School has agreed to expand to 2FE. An options appraisal is currently being undertaken on temporary and permanent options for the school's expansion.
- 40 The position in the north and the centre of the borough will also be kept under review in the light of the January applications position.

Possible temporary increases at existing schools in the south of the borough

- 41 Some consideration has been given to the capacity of existing schools to accommodate additional classes on a one off basis, that is for one year only with the expectation that the class would then take another six years to feed through. For the reasons above these would not be enlarged permanently.
- 42 The options would include Heber, St. Johns and St. Clements CE, Bessemer Grange, Ivydale, Rye Oak, Dulwich Village and Dulwich Hamlet and Dog Kennel Hill. Both Anglican and Catholic partners have indicated a willingness to support this approach to managing bulge numbers.
- 43 This list is not in order neither is it exhaustive nor based on detailed discussions with the schools. However, taken together these would provide enough for 1 additional form of entry for 7 years, equivalent to another one form of entry. There would be capital implications in some cases.
- 44 In order to ensure that sufficient places are available, the Council has the right to issue a direction to any community school to increase admissions from year to year, but as for this year, this would not be done without appropriate consultation.

Possible permanent increases of existing schools in the south of the borough

- 45 There is some scope to make permanent increases to a number of schools in line with the Primary Strategy for Change. These would include the following, but in each case subject to an invitation to enter into discussions and a closer examination of the building and facilities, along with the associated costs.
- 46 Schools which may be considered to address the current issues in the East Dulwich area would include:
- Lyndhurst (from 1.5 to 2FE – requires extension see paragraph 35)
 - St. Anthony's RC (from 1.5 to 2FE – requires extension see paragraph 38 above)
 - Bellenden (from 1 to 2FE – requires extension)
- 47 In addition in the context of wider pressures on the south of the borough there would be the potential in the future to expand Langbourne and Oliver Goldsmith schools both by one form of entry in their existing accommodation. This would not, however, be an option to meet the current pressure in the East Dulwich /Peckham Rye area. The Primary Strategy also indicated that Hollydale should reduce from 1.5 to 1FE in consideration of site and buildings issues, but that would be kept under review.
- 48 Taken together these increases would provide a maximum of 3.5 FE in the south of the borough (4FE less Hollydale), more than sufficient to meet the required increase predicted by the GLA for the medium term. They would also provide a balance between community and voluntary aided places. The capital implications where extensions are required would be substantial.

Community Impact Statement

- 49 The stated aim of the Council is to ensure all parents have a choice of good schools. Southwark schools have never been more successful and are increasing in popularity. The unvalidated Key Stage 2 results for summer 2009 based on the percentage of pupils achieving the new benchmark of a level 4 in both English and Maths places Southwark above the national average, not only ahead of all similar inner London Authorities, but also the shire counties of Kent and East Sussex. Around two-thirds of primary schools have been recognised by Ofsted as being good or outstanding, with this number approximately doubling over the last two years.
- 50 The Council believes that good maintained schools, serving all the residents of a particular area, are vital to building community cohesion and securing sustainable communities.

Resource Implications – Capital

- 51 The capital resources to fund the additional classrooms in 2009 have been found from the resources set aside in the PCP for all schools plant and modernisation work.

- 52 It is proposed that the costs of works in 2010 and part of the costs of enlarging Lyndhurst School will be met from the savings on the Cherry Garden project as a result of relocating the school on to the Gloucester site. A recommendation to this effect will be included in the capital programme 2008-16 Monitoring report to be reported to the December Executive.
- 53 The balance of the cost of Lyndhurst's enlargement will need to be met from capital resources under the DCSF Basic Need Safety Valve. The DCSF made available some £200m nationally in a special bid round in summer 2009 in response to this unexpected pressure for places, and the Council submitted an application. The outcome of the bid is still awaited.

Resource Implications – Revenue

- 54 Revenue funding for school places comes from government funding known as the Dedicated Schools Grant (DSG). Each school has a delegated budget driven by the number of pupils on roll, with additional allowances for special needs or other site specific factors which pays for staff salaries, equipment, school meals, energy etc. Schools also receive devolved capital to enable them to carry out repairs and improvements, which can be used as match funding for larger projects.
- 55 For each school accepting a bulge class in 2009-10, additional short term revenue costs have been agreed in consultation with Schools Forum. In the next year, the increased school rolls will drive an increase in the total level of DSG receivable by the Council, and a higher budget share for each of the schools involved.

SUPPLEMENTARY ADVICE FROM OTHER OFFICERS

Strategic Director of Communities, Law & Governance

- 56 Members of the Executive are asked to note that there is a need to meet the pressure for reception places in the south of the borough. It is proposed that to meet this demand there will be temporary and permanent increases to reception places. Lyndhurst Primary School has been identified as the site at which the proposed permanent increase could take place.
- 57 Members of the Executive have also been asked to note that the reception places in the north and centre of the borough will be kept under review.
- 58 The Executive is advised that a temporary increase in school places is a matter for the Admissions Authority to determine.
- 59 With regard to the proposal to enlarge Lyndhurst School, Members will note that the School Organisation (Prescribed Alterations to Maintained Schools) (England) Regulations 2007 (as amended) (hereafter 'The Regulations') require that a proposal to enlarge the premises of a school by 25% must follow the process set out in The Regulations. This means that the Lyndhurst School proposals must be published and consulted on in accordance with The Regulations.

BACKGROUND DOCUMENTS

Background Papers	Held At	Contact
DCFS Regulations and Guidelines	160 Tooley Street, London SE1	Martin Wilcox 020 7525 5018

AUDIT TRAIL

Lead Officer	Romi Bowen, Strategic Director of Children's Services	
Report Author	Martin Wilcox, Education Planning Officer	
Version	Final	
Dated	November 12 2009	
Key Decision?	Yes	
CONSULTATION WITH OTHER OFFICERS / DIRECTORATES / EXECUTIVE MEMBER		
Officer Title	Comments Sought	Comments included
Strategic Director of Communities, Law & Governance	Yes	Yes
Finance Director	Yes	No
Executive Member	Yes	Yes
Date final report sent to Constitutional/Community Council/Scrutiny Team		November 13 2009

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Paula Thornton/Everton Roberts Tel: 020 7525 4395/7221

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		Dated: 06/10/09	